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# Final Regulation Agency Background Document

| Agency name                                 | Department of Mines, Minerals and Energy           |
|---|--|
| Virginia Administrative Code (VAC) citation | 4 VAC 25-150                                       |
| Regulation title                            | Gas and Oil Regulation                             |
| Action title                                | Amendments regarding the regulation of gas and oil |
| Date this document prepared                 | December 18, 2012                                  |

This information is required for executive branch review and the Virginia Registrar of Regulations, pursuant to the Virginia Administrative Process Act (APA), Executive Orders 14 (2010) and 58 (1999), and the *Virginia Register Form, Style, and Procedure Manual.* 

### **Brief summary**

Please provide a brief summary (no more than 2 short paragraphs) of the proposed new regulation, proposed amendments to the existing regulation, or the regulation proposed to be repealed. Alert the reader to all substantive matters or changes. If applicable, generally describe the existing regulation. Also, please include a brief description of changes to the regulation from publication of the proposed regulation to the final regulation.

As a result of periodic review, the Department of Mines, Minerals and Energy (DMME) is amending the Virginia Gas and Oil Regulation. Sections within the regulation will be amended to enhance accuracy and clarity. The amendments will aid DMME's Division of Gas and Oil (DGO) and industry in the review of gas and oil permits by enhancing industry employee safety, reducing workload and increasing efficiency in the permitting process. The regulation will be updated to include symbols that are consistent with current industry usage and available CAD technology. Minor changes were made since publication of the proposed regulation. These changes should enhance clarity.

### Statement of final agency action

Please provide a statement of the final action taken by the agency including (1) the date the action was taken, (2) the name of the agency or board taking the action, and (3) the title of the regulation.

On December 18, 2012, DMME adopted a final regulation entitled the Virginia Gas and Oil Regulation.

### Legal basis

Form: TH-03

Please identify the state and/or federal legal authority to promulgate this proposed regulation, including (1) the most relevant citations to the Code of Virginia or General Assembly chapter number(s), if applicable, and (2) promulgating entity, i.e., agency, board, or person. Your citation should include a specific provision authorizing the promulgating entity to regulate this specific subject or program, as well as a reference to the agency/board/person's overall regulatory authority.

The Director of DMME has the authority to promulgate this regulation generally under § 45.1-161.3 and specifically under § 45.1-361.27 of the Code of Virginia. DMME is mandated to promulgate regulations necessary to ensure the safe and efficient development and production of gas and oil resources located in the Commonwealth.

### Purpose

Please explain the need for the new or amended regulation. Describe the rationale or justification of the proposed regulatory action. Detail the specific reasons it is essential to protect the health, safety or welfare of citizens. Discuss the goals of the proposal and the problems the proposal is intended to solve.

The existing regulation contains obsolete features and imprecise language. The amendments to the regulation correct these flaws. Also, this regulation will enhance the permit application process and make it more efficient. Finally, the new regulation contains several safety enhancements. For these reasons, the amendments are necessary and enhance the health, safety and welfare of citizens.

#### Substance

Please identify and explain the new substantive provisions, the substantive changes to existing sections, or both where appropriate. A more detailed discussion is required under the "All changes made in this regulatory action" section.

The amendments will ensure the language of the regulation reflects current industry usage and technology. Technologically obsolete elements are removed and replaced with language that reflects modern practices. Worker and citizen safety is enhanced throughout the regulation as well. For example, "red zones" are defined in the regulation and permittees are required to install signs marking these areas.

#### **Issues**

Please identify the issues associated with the proposed regulatory action, including:

- 1) the primary advantages and disadvantages to the public, such as individual private citizens or businesses, of implementing the new or amended provisions;
- 2) the primary advantages and disadvantages to the agency or the Commonwealth; and
- 3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, please indicate.

The primary advantages to the public are reflected in a more precisely crafted regulation that better

reflects current industry practice and technology. The amended regulation will also increase efficiency, worker safety and public health. There are no disadvantages.

Form: TH-03

## Changes made since the proposed stage

Please describe all changes made to the text of the proposed regulation since the publication of the proposed stage. For the Registrar's office, please put an asterisk next to any substantive changes.

| Section number   | Requirement at proposed stage   | What has changed   | Rationale for change   |
|------------------|---|--|--|
| 10               | "Petitioner" was defined  | Definition stricken  | Term not used in regulation.   |
| 90               | "surveys, deed descriptions, or acreages"   | "surveys or deed descriptions or acreages"   | For clarity to indicate any of three items will suffice.   |
| 135              | "The division shall be entitled"  | Division is changed to Director.   | Clarity  |
| 150C             | "receiving notice of the permit."   | Permit is changed to application   | Clarity  |
| 160              | "The division shall be entitled"  | Division is changed to Director.   | Clarity  |
| 260D2            | "copies of any right of way"  | This clause is stricken.   | DMME does not need these documents.  |
| 280B3            | "where workers are assigned"  | Language is replaced with "in which there are active workings"   | Clarity. Active workings is a defined term that better describes the defined area.   |
| 300A1            | "within 90 days"  | 90 is changed to 180.  | DMME believes 90 days is an insufficient time for pit reclamation. The existing language does not mandate a specific time period so the amended language still strengthens the overall regulation. |
| 390              | Should the well remain in a nonproducing status for a period of two years, the permittee shall submit either a well plugging plan or a future well production plan to the director. A nonproducing well shall not remain unplugged for more than a three-year period unless approved by the director. | The sentence is modified to read: Should the well remain in a nonproducing status for a period of two years, the permittee shall submit a plan for future well production to the director. A nonproducing well shall not remain unplugged for more than a three year period unless approved by the director. | The modified language more clearly defines the permittee's responsibility with respect to nonproducing or unplugged wells.   |
| 500A5,<br>560A7, | An explanation of the procedures to be followed   | Language replaced with: The procedures to be followed to   | Clarity. Active workings is a defined term which   |

| 670A5                | to protect the safety of persons working in and around an underground coal mine for any conventional well or Class II injection well to be drilled within 200 feet of areas where workers are                                  | protect the safety of person working in an underground coal mine for any well to be drilled within 200 feet of or into active workings. The permittee shall give notice of such drilling to the mine operator and the Chief at least two working days prior to drilling. | better describes the defined area. |
|----------------------|--|--|------------------------------------|
|                      | assigned or travel, as well<br>as any connected sealed<br>or gob areas, or where a<br>one-year mine plan is on<br>file with the Division of<br>Mines; which shall, at a<br>minimum, require that<br>notice of such drilling be |  |                                    |
|                      | given by the permittee to<br>the mine operator and the<br>Chief of the Division of<br>Mines at least 10 working<br>days prior to drilling.   |  |                                    |
| 560A8<br>and<br>560B | Language pertaining to<br>Class II injection wells   | Language is stricken   | Duplicative of Section 500.        |

# Public comment

Please summarize all comments received during the public comment period following the publication of the proposed stage, and provide the agency response. If no comment was received, please so indicate.

| Commenter        | Comment                                | Agency response                                    |
|------------------|--|--|
| Catherine Jewell | Summary of Comments:                   |  |
| Bristol, VA      |  |  |
| and              | Clarify in these regulations that the  | A definition of "Division Director" has been       |
| Juanita          | Director refers to the Director of the | added for clarity and to maintain consistency      |
| Sneeuwjagt,      | Division of Gas and Oil or insert the  | with other Department regulations.                 |
| Clintwood, Va    | definition for Division Director and   |  |
| (Committee for   | change all places where reference      |  |
| Constitutional   | is made to the Director to "Division   |  |
| and              | Director" where appropriate.           |  |
| Environmental    |  |  |
| Justice)         | The definition for a "Gob well"        | The existing definition identifies a gob well as a |
|                  | should be changed to "a well drilled   | coalbed methane well.                              |
|                  | or vent hole converted to a well       |  |
|                  | which produces or is capable of        |  |
|                  | producing coalbed methane or           |  |
|                  | other natural gas from a distressed    |  |
|                  | zone created above and below a         |  |
|                  | mined-out coal seam by any prior       |  |
|                  | full seam extraction of the coal.      |  |

Such a well is regulated as coalbed methane wells"

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#### 4 VAC 25-150-80

All pages in the application including all forms and plats should be of the original size and not reduced. The application should spell out accurately all grounds by which those required to be notified can object.

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Power poles and lines that are installed to/from the well site is an Associated Facility- the permits fail to address these. What authority oversees these installations?

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I assume that the permit applications and plats will be submitted in hard copy in addition to the electronic form. You may want to clarify this so that the burden of making the hardcopy will lie with the application and not the DGO.

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#### 4 VAC 25-150-90

Reference should be made to the other sections of the regs that cover plats (4VAC25-150-510 and 590)or these should be put together. Change "or" to "and" - "All property lines shown on a plat shall agree with surveys, deed descriptions, AND acreage used in county records for tax assessment purposes." Otherwise the proposed change does not address the problem (peoples property mapped wrong in the plats)— the operator takes 87.5% of the proceeds from the well - they should bear the burden of surveying these tracts. Other states require tracts to be surveyed. The amount of the unit assigned to the royalty owners is based solely on what the operator has in the plats. The royalty owners will be paid according to the percentage of the unit assigned to him by the operator for the life of the well . . . You can not protect correlative rights when the acreage assigned is not accurate.

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Operators must submit one original plat at scale, but they are allowed to submit reduced size copies.

Form: TH-03

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The public utility in that region or the State Corporation Commission or generally oversees the installations.

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Hard copies are no longer required. DGO possesses sufficient resources to generate any copies that may be needed during the permit review process. Modern software technology allows plats to be digitally signed, of scale and verified.

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Those references are contained in subsection E.

The acreage shown on county or city tax records is not subject to jurisdiction by the Board. The Board has no authority to address the accuracy of county or city records. The Board regulation requires the acreage to be certified by a licensed land surveyor or licensed professional engineer to ensure accuracy of the information.

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It would be beneficial to the reviewer and well inspector, surface and mineral owners, and the Board to require more information on the well location plat. There is substantial difference between operators on the amount of information included on these plats. Some operators show only the proposed well location and tract boundaries within the unit, while others provide greater detail. The well location plat should, at a minimum, show all information . . .

In addition to the requirements of 4 VAC 25-150-90, much of this information is already required for inclusion on plats for conventional gas and oil or injection wells (4 VAC 25-150-510); coalbed methane gas wells (4 VAC 25-150-590); or coreholes (4 VAC 25-150-680).

Form: TH-03

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#### 4VAC25-150-110

B. Permit modifications – 4. "As appropriate" was inserted this should be removed. Who determines when something is appropriate? K. states the information as appropriate – that should be adequate. Return original wording under 4. "The application shall include, but not be limited to:"

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#### 4VAC25-150-180

It seems the director can issue notices of violations and closure orders – but does not have the authority to levy fines. How is that working out? I found only one fine issued by the board in the 7 years of minutes I searched through. Are there not fines for failure to comply or repeat offences?

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# Article 4 Reporting. 4 VAC 25-150-210

90 days is way too generous for reporting. Royalty payments are usually made 45 to 60 days after the last day of production. Owners need to be able to compare their production figures and if the operators are given 90 days then by the time this information is on line it will have been closer to 4 months. At present there is no enforcement of when production is submitted.

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#### 4 VAC 25-150-220

Neither the permit application or other fees covers the actual costs to

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The Director determines the appropriate form, as well as initial information needed for permit modification. As appropriate was added because the section includes various items that are separate requirements from section K.

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The commenter is correct that the Gas and Oil Act does not grant the Director authority to levy fines. Civil penalties can be levied by the appropriate circuit court or the Board under § 45.1-361.8 of the Code.

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Production rates for the industry have increased multi-fold since the inception of this time limit. DMME believes that 90 days is an appropriate timeframe.

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DMME's budget is sufficient to fund DGO under the new state biennial budget. The Governor's budget includes increased permit

DGO for permitting, inspecting, and other duties. There should be an annual fee of \$50 submitted with every well that was in production during the past calendar year.

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Reference should be made to 4 VAC 25-150-630 and other parts of the regulations that cover reporting

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# 4VAC25-150-250 Blasting and explosives

It is not clear why this information has been removed and reference made instead to 4VAC25-110. It looks like 4VAC25-110 includes only part of what was crossed out. This section should include blasting conducted as part of seismic explorations where explosives are placed and shot in a borehole to generate seismic waves or use of device containing explosives for perforating a well. The latter info is not included in 4VAC25-110.

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It may not occur to the authors of these regulations – but doesn't it seem like a good idea to maybe get the surface owners input into how cleared vegetation will be handled. How about including a statement like: "All cleared vegetation will be handled in accordance with the surface owner(s) directives". Or "instructions as to the disposition/management of all cleared vegetation will be obtained from the surface owner in advance". Much of the timber cleared from property owned by private individuals is left to rot because it is inaccessible to the owner (e.g., placed over a pipeline). Additionally, unsightly piles of brush, stumps and debris are strewn throughout the property. There is no reason whatsoever why topsoil should not be preserved and used to re-vegetate the site . . .

4 VAC 25-150-260

15. The requirements for roads are vague.

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fees for the division that will in-part, replace reduced state general funds.

Form: TH-03

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The reports required in 4 VAC 25-150-630 are monthly reports. The reports specified in this section must be filed annually

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The existing regulation utilizes out of date techniques and instructions.

4 VAC25-110, Regulations Governing Blasting in Surface Mining Operations reflects current industry practice and technology. Such standards are continually reviewed to improve known best practices in the field.

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All of these concerns are negotiable through private agreements between the permittee and the surface owner. These regulations establish the minimum standards for erosion and sediment control. Measures in addition to these minimums may be provided for in leases, deeds, or other agreements.

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Road requirements are not amended in this regulatory action. Comments will be considered in future regulatory reviews.

#### 4 VAC 25-150-280

Are the drillers log interpreted and all strata, coal seams, aquifers clearly identified? This information is not only important to the driller but to the property and mineral owner – it is also the basis for assessing mineral taxes on the tract.

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#### 4 VAC 25-150-300

Pits should be fenced in. In fact, the well site and pit should be fenced. One farmer had 10 cows die after licking the well. They are attracted to the salt. Also deer and family pets have fell into the pits and been unable to escape due to the steep vinyl slopes. These pits are an attractive nuisance – especially during drought conditions.

Pit liners should be removed and disposed of according to whatever laws apply here. They should not be buried on site or burned!

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# 4VAC25-150-360 Drilling completion and other reports

There is no reason why a company would need 90 days to file a drilling report or completion report – all this does is delay the process.

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#### 4VAC25-150-380

Resulting in serious personal injury or death . . .

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#### 4VAC25-150-390 Shut in wells

The shut-in pressure on wells should be monitored at least monthly and reported to the DGO. Some of these wells are temporarily shut in while development takes place in surrounding areas. Pressure in these wells can become dangerously high and shut in wells have been known to blow and/or cause contamination of aquifers, drinking water supplies and the environment. Many of the wells are located near residents. Records of pressure measurements on nonproducing wells shall be maintained

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Drillers logs are submitted to the division and available for public inspection upon request. The exception would be if the company requests such logs to remain confidential.

Form: TH-03

Pits are already required to be fenced in under federal OSHA requirements.

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Production rates for the industry have increased multi-fold since the inception of this time limit. DGO believes that 90 days is an appropriate timeframe.

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Death would be considered a serious personal injury.

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The reporting of shut-in pressures was previously not required. It is believed that once a year is adequate for reporting pressures to the division, and any further requirements would put an undue reporting burden on industry as well as additional paperwork for the division. Industry regularly monitors pressures, even when not required to report to DGO.

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|   | for a minimum of 7 years not 2.   |  |
|   | 4 VAC 25-150-420 "fluids to be land-applied shall meet the parameters listed in DEQ "Water Quality Criteria for Groundwater (9VAC25-260-230 et. seq). This section does not exist, maybe it should state 9VAC25-280-70. | The reference to the DEQ regulation has been updated accordingly.  |
|   | 4VAC25-150-460 Plugging affidavits should be submitted within 30 days and not 90 days   | DMME believes that 90 days is an appropriate time  |
| Jerry Grantham<br>Range<br>Resources            | Summary of comments submitted at the public hearing: VOGA request that the following  | This language has been deleted as DMME does not need copies of these documents.  |
| President of the Virginia Oil & Gas Association | changes be made to the recently published re-write of the Gas and Oil Regulation (see attached).  1) VAC25-150-260- Take out "and copies of any right   | <ul><li>2. The clause referred to has been deleted for reasons listed above.</li><li>3. Pits are required to be reclaimed within 180 days as discussed above.</li></ul>  |
|   | of way or lease agreements<br>that apply to the<br>abandonment or removal".<br>2) VAC25-150-280- Insert "   | 4. The amended language allows permittees to seek approval from the Director to keep a well unplugged for more than a three year period.   |
|   | 1 year" in front of mine plan. 3) VAC25-150-300- Change "90 days" to "180 days". 4) VAC25-150-390- Eliminate section C entirely.  | Commenters suggested that shut-in wells may have economic value beyond the three year period proposed, and DMME believes allowing approval of a production plan strikes the appropriate balance between economic development and environmental protection. |
| Cathy St. Clair<br>CNX Gas                      | Summary of comments submitted at the public hearing:  | No response needed.  |
|   | CNX agrees with the Virginia Oil & Gas Association and offers full support for the changes recommended by the Department of Mines, Minerals, & Energy's Division of Gas & Oil.  |  |
| Justin Phillips<br>Appalachian<br>Energy Inc.   | Summary of comments submitted at the public hearing:  | No response needed.  |
|   | Appalachian Energy agrees with the Virginia Oil & Gas Association and offers full support for the changes recommended by the Department of Mines, Minerals, & Energy's Division of Gas & Oil.                           |  |
| Rocky Stilwell<br>GeoMet                        | Summary of comments submitted at the public hearing:  | No response needed.  |
|   | GeoMet agrees with the Virginia Oil   |  |

|                        | & Gas Association and offers full support for the changes recommended by the Department of Mines, Minerals, & Energy's Division of Gas & Oil.   |  |
|------------------------|---|--|
| Maurice Royster EQT    | Summary of comments submitted at the public hearing:  | No response needed.  |
|                        | EQT agrees with the Virginia Oil & Gas Association and offers full support for the changes recommended by the Department of Mines, Minerals, & Energy's Division of Gas & Oil.  EQT will submit comments additionally in writing.   |  |
| Maurice Royster<br>EQT | AVAC25-150-260:  D.2 as amended states that copies of right of way agreement or lease agreement, pertaining to the abandonment or removal of pipelines, shall be provided to DGO. DMME has no jurisdiction over private contracts, therefore would not have the authority to make this a regulatory requirement. EQT opposes this language.   | This language has been stricken from the final regulation.                               |
|                        | 4VAC25-150-300: This proposed amendment requires all pits to be reclaimed within 90 days unless a variance is requested and granted by the field inspector. EQT believes that this is an unreasonable requirement and strongly opposes this revision. Going from "No Time Limit" to "90 days" is not beneficial to the industry nor the commonwealth. If a time-frame must be placed on the industry in order to regulate pit closures, EQT recommends that the requirement not be less than 360 days. Drought conditions and excessive precipitation has as much to do with the timing of closing a pit as anything else. EQT believes that 360 days is a reasonable timeframe as long as an extension may be granted by the field inspector if necessary. | Pits are required to be reclaimed within 180 days as discussed above.                    |
|                        | <b>4VAC25-150-390:</b> C. The proposed amendment in   | The amended language allows permittees to seek approval from the Director to keep a well |

|  | paragraph C stating "A nonproducing well shall not remain unplugged for more that a three year period unless approved by the director." will discourage NEW exploratory drilling of the commonwealth's resources. EQT opposes this amendment and believes that this will not promote good conservation practices.   | unplugged for more than a three year period. This language strikes the appropriate balance between economic development and environmental protection.      |
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| lan Landon, Operations Manager Range Resources- Pine Mountain Inc. | AVAC25-150-260: Agreements are private contracts between operators and land owners and are not regulated by DMME and should not be required for submission.   | This requirement has been stricken from the final regulation.  |
|  | 4VAC25-150-280: The DPB Economic Impact Analysis concluded the intent of the language was to require inclination surveys in areas where workers may be present. Propose deletion of language.   | DMME is deleting a portion of the proposed text addition which would have applied to this change.  |
|  | 4VAC25-150-300: The proposed requirement to reclaim pits within 90 days is not adequate. Weather could become a factor. Propose a minimum of 270 days.  | DMME agrees that conditions may prohibit reclamation within the specified time. The language has been revised to allow variances to be granted by request. |
|  | 4VAC25-150-390: The requirement for shut in wells is burdensome and not an adequate time frame for testing new areas for production, which will discourage exploration.   | This section has been modified to allow for more flexible well operation.  |
| Frank<br>Henderson<br>Appalachian<br>Energy                        | AVAC 25-150-300: The proposed requirement that all pits shall be reclaimed within 90 days unless a variance is requested and granted by the field director is not practical or reasonable. Operating conditions and not a specific time frame should dictate when pits can be effectively discharged. A 90 day time frame would cause run off problems if weather conditions including frozen or supersaturated ground conditions exist. Historically, certain pits have been kept open in drilling areas where excessive top hole water is | In the final regulation, pits are now required to be reclaimed within 180 days. Variances can be granted by request.                                       |

anticipated. Utilizing existing drilling pits (which are properly maintained and monitored) is safe, prudent and cost effective for operators.

AEI proposes that a minimum of 180 days (after operations using the pit are complete) are afforded an operator to reclaim a pit and that variances be considered and granted when conditions warrant that additional time is required.

#### 4VAC25-150-390:

Appalachian Energy is in full agreement to provide annual inspection, pressure reporting and future use designation of shut-in wells to the Director of the DGO. We are completely opposed to the unnecessary plugging of any well that does not present a threat to public health, safety or the environment. To consider plugging a well simply because it is shut-in for more than a three year period is contradictory to the legislative charge of the DMME DGO to foster the development and conservation of resources in the Commonwealth. AEI has purchased several shut-in wells which were subsequently returned to production. Although prior economic or other conditions warranted that wells were shut-in, they were returned to production and continue to generate income for AEI, our working interest partners, royalty owners and severance and property tax revenue for the counties.

AEI affiliate company Appalachian Production Services, Inc. contract operates several wells in Wise County which were initially drilled by Pittston Coal Co. in the 1950's and remained idle for over 50 years as there were not any pipelines in the area. The wells were subsequently acquired by another Operator and production was initiated in 2002 after pipelines were constructed. One of these wells has produced over 188,614 mcf since 2002. This is yet another example where shutin

The amended language allows permittees to seek approval from the Director to keep a well unplugged for more than a three year period. This language strikes the appropriate balance between economic development and environmental protection.

|                                 | wells were left, idle did not constitute a threat to public health, safety or the environment for over 50 years, and eventually produced significant amounts of natural gas. Furthermore, the 2003 Stronger Review of Virginia's regulations commended the DGO for "having an overall effective program in place to address both abandoned and orphaned oil and gas well sites." There was no recommendation for the DGO to plug shut-in wells without cause. AEI proposes that no well be prematurely plugged unless it constitutes a threat to public health, safety or the environment and the threat cannot be remedied by the Operator. |  |
|---------------------------------|--|--|
| Gary Slagel<br>CNX              | 4 VAC 25-150-300:  | In the final regulation, pits are now required to                  |
| CIVA                            | Proposed change to 90 days for pit reclamation is not realistic to account for seasonal and operational conditions. CNX recommends increasing to 180 days and allow a variance by request.   | be reclaimed within 180 days. Variances can be granted by request. |
| David Porter,                   | 4 VAC 25-150-300:  | In the final regulation, pits are now required to                  |
| Project Development Manager EMI | Technically and logistically it is our experience that compliance with this proposed regulation would be nearly impossible for a significant portion of the pits that EMI is responsible for, within the 90 day time period. Factors such as inclement weather and multiple treatment excursions to meet water quality standards, often delay pit disposal beyond the proposed time limit. Furthermore, we would strongly support extending the time limit to a minimum of 180 days. It is our position that this would represent a more reasonable requirement.   | be reclaimed within 180 days. Variances can be granted by request. |

# All changes made in this regulatory action

Please list all changes that are being proposed and the consequences of the proposed changes. Describe new provisions and/or all changes to existing sections.

| Current<br>section<br>number | Proposed<br>new section<br>number, if<br>applicable | Current requirement  | Proposed change and rationale   |
|------------------------------|---|--|---|
| 4 VAC<br>25-150-<br>10       | N/A   | Section defines terms used in the regulation.  | Definitions are added for "applicant", "board", and "red zone". Other definitions are modified to enhance clarity.  |
| 4 VAC<br>25-150-<br>60 A.    | N/A   | A. Where the last day fixed for (i) submitting a request for a hearing, holding a hearing or issuing a decision in an enforcement action under Article 3 (4VAC25-150-170 et seq.) of this part, (ii) submitting a monthly or annual report under Article 4 (4VAC25-150-210 et seq.) of this part, (iii) submitting a report of commencement of activity under 4VAC25-150-230, (iv) submitting a drilling report, a completion report or other report under 4VAC25-150-360, or (v) submitting a plugging affidavit under 4VAC25-150-460 falls on a Saturday, Sunday, or any day on which the Division of Gas and Oil office is closed as authorized by the Code of Virginia or the Governor, the required action may be done on the next day that the office is open. | Adding the phrase "or any other required report" and deleting the language associated with each individual report submission results in a much clearer, easier to understand regulation. This is not a substantive change.  |
| 4 VAC<br>25-150-<br>80 C.    | N/A   | Affected parties of permit revision are not currently addressed  | The amended language requires permittees to notify affected parties when a permit modification is filed. This language will clarify requirements permittees must meet.  Language is also added requiring electronic filing of all permit applications. These changes enhance clarity and efficiency for regulated entities. |
| 4 VAC<br>25-150-<br>90A      | N/A   | Plat Requirements  | The amended language clarifies the requirement that the plat be large enough to adequately reflect the unit approved by the Virginia Gas and Oil Board.   |
| 4 VAC<br>25-150-<br>90B      | N/A   | Plat Requirements  | Language is added to ensure all property lines shown on the plat agree with surveys or deed descriptions, or acreages used in county records for tax assessment purposes. This language is necessary to ensure DGO  |

|                            |     |  | has accurate information to make the appropriate determination on a permit  |
|----------------------------|-----|--|---|
|                            |     |  | application.  |
| 4VAC25-<br>150-90<br>D.1.  | N/A | 1. The proposed or actual surface elevation of the subject well or corehole shall be shown on the plat, within an accuracy of one vertical foot. The surface elevation shall be tied to either a government benchmark or other point of proven elevation by differential or aerial survey or by trigonometric leveling. The location of the government benchmark or the point of proven elevation and the method used to determine the surface elevation of the subject well or corehole shall be noted and described on the plat. | Language is added allowing GPS technology to be used in determining actual surface elevation of the subject well or corehole. The amendment is necessary to ensure the regulation continues to reflect existing technology. |
| 4VAC25-                    | N/A | Gas and Oil well symbols   | The amended language is necessary to  |
| 150-90<br>D.4.             |     | for plats appear in an outdated format   | ensure the regulation reflects current industry technology.   |
| 4 VAC<br>25-150-<br>100B   | N/A | Operations plans requirements  | Language is added to require applicants to identify red zone areas on operation plans. This will ensure potential safety hazards are adequately identified.   |
| 4VAC25-<br>150-110<br>A.1. | N/A | 1. Standard permit supplements. A permittee shall be allowed to submit a permit supplement when work being performed either:  a. Does not change the disturbance area as described in the original permit; or  b. Involves activities previously permitted.  | The amendment deletes "either" and "or" and inserts "and", requiring both conditions to be met before a permit supplement can be submitted.   |
| 4 VAC<br>25-150-<br>110A   | N/A | The permittee shall submit written documentation of the changes made to the permitted area within seven working days after completing the change.  | Under the amended regulation, permittees will now have 30 days to submit written documentation.   |
| 4VAC25-<br>150-110<br>A.2. | N/A | Emergency permit supplements.  | The added language clarifies actions a permittee shall take when an area off the permit is affected due to an emergency. The permittee is allowed to take immediate actions that are temporary and absolutely               |

|                                |     |   | necessary.  |
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| 4VAC25-<br>150-110<br>B.4.     | N/A | Applications for permit modifications.  | A minor technical change is made for clarification.   |
| 4VAC25-<br>150-110<br>B.4.k.   | N/A | k. The information, as appropriate, required in 4VAC25-150-500, 4VAC25-150-560, or 4VAC25-150-670.  | The amended languages adds a citation to the regulations that govern gathering pipelines.                                       |
| 4VAC25-<br>150-120             | N/A | Application fee \$65 for transfer of permit rights  | Under the amended regulation, the application fee shall be \$75.  |
| 4VAC25-<br>150-120<br>C.       | N/A | C. Standards for approval. The director shall not approve the transfer of permit rights unless the proposed new permittee:  | The amended language strikes "not" and "unless" and adds "when" in the latter's place for clarity.                              |
| 4VAC25-<br>150-140             | N/A | Requirements for notification of affected parties is not currently defined  | The amended language now specifies that affected parties shall be notified by the director as soon as practicable.              |
| 4VAC25-<br>150-150<br>A.1      | N/A | The citation to the Administrative Process Act is incorrect.  | The amended language corrects the citation.   |
| 4VAC25-<br>150-150<br>B and C. | N/A | Written notice requirements regarding permit issuance.  | The amended language requires the director to notify all noticed persons only when the permit application is denied.            |
| 4VAC25-<br>150-160             | N/A | A. Permits, permit modifications and transfer of permit rights shall be granted in writing by the director.   | The amended language requires permit renewals to be granted in writing.   |
| 4VAC25-<br>150-180<br>F.       | N/A | F. A permittee issued a notice of violation may request, in writing to the director, an informal fact-finding hearing to review the issuance of the notice. This written request should be made within 10 days of receipt of the notice. The permittee may request, in writing to the director, an expedited hearing. | The amended language replaces "should" with "shall", requiring permitees to request an informal fact-finding review in writing. |
| 4VAC25-<br>150-180<br>H.       | N/A | The citation to the Administrative Process Act is incorrect.  | The amended language corrects the citation.   |
| 4VAC25-<br>150-190<br>I.       | N/A | The citation to the Administrative Process Act is incorrect.  | The amended language corrects the citation.   |
| 4 VAC<br>25-150-<br>200        | N/A | Show cause orders   | Minor technical changes are made to citations.  |
| 4VAC25-<br>150-210<br>A.       | N/A | A. Each producer shall submit a monthly report, on a form prescribed by the   | Producers now have 90 days to submit required production reports.   |

|                              |     | director or in a format approved by the director, to the division no later than 45 days after the last day of each month.  |   |
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| 4VAC25-<br>150-220<br>B.     | N/A | A certification that bonds on file with the director have not changed is not currently required.   | Requiring permittees in their annual reports to certify that bonds on file have not been changed will help ensure transparency with respect to required filings.  |
| 4VAC25-<br>150-230<br>B.     | N/A | B. A permittee shall notify the division at least two working days prior to commencing ground-disturbing activity, drilling a well or corehole, completing or recompleting a well or plugging a well or corehole. The permittee shall notify the division, either orally or in writing, of the permit number and the date and time that the work is scheduled to commence. | Add exploration of notice period and requirements for re-notification; add requirements for re-notification of commencement of pipeline operations when pipeline is permitted with the well; strike "permit number" insert "operation name"; modification |
| 4VAC25-<br>150-230<br>C.     | N/A | C. For dry holes and in emergency situations, the operator may notify the division within two working days of commencing plugging activities.  | Strike "may", insert "shall"; after " the operator may notify the division ", insert "orally or in writing"; clarify emergency situation; <i>clarification</i>  |
| 4 VAC<br>25-150-<br>240 C    | n/a | The existing regulation has no requirements for red zone signs.  | The amended language requires signs designating red zone areas to be installed and maintained by the permittee.   |
| 4VAC25-<br>150-250<br>C-G    | N/A | Blasting Safety utilizes out of date techniques and instructions.  | The amended language deletes obsolete blasting regulations and cites the technologically current regulations found in 4 VAC 25-110, Regulations Governing Blasting in Surface Mining Operations.  |
| 4VAC25-<br>150-260<br>C.1.b. | N/A | Erosion, sediment control and reclamation.   | The amended language clarifies soil requirements for stabilization.   |
| 4VAC25-<br>150-260<br>D.2.   | N/A | Final reclamation standards  | The amended language more clearly establishes the requirements for the disconnection of gathering pipelines.  |
| 4VAC25-<br>150-260<br>D.5.   | N/A | 5. If the land disturbed during gas, oil or geophysical operations will not be reclaimed with permanent vegetative cover as provided for in subsection C of this section, the permittee or applicant shall, in the operations plan, request a variance to these reclamation standards and  | Unnecessary language, "in the operations plan" is deleted.  |

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|                                      |     | propose alternate reclamation standards and an alternate schedule for bond release.   |   |
| 4VAC25-<br>150-280                   | N/A | Logs and surveys  | Throughout this section, the term "borehole" is replaced with "well or corehole."   |
| 4VAC25-<br>150-300<br>A.1.           | N/A | General requirements for pits.  | The amended language requires all pits to be reclaimed within 180 days of completion of operations. No such requirement exists in the current regulation.   |
| 4VAC25-<br>150-300<br>B.             | N/A | B. Technical requirements.  1. Pits shall be constructed of sufficient size and shape to contain all fluids and maintain a two-foot freeboard.  2. Pits shall be lined in accordance with the requirements for liners in subdivision A 3 of this section. If solids are not to be disposed of in the pit, the permittee may request a variance to the liner specifications. | Section B.2. is deleted as it is largely redundant.   |
| 4VAC25-<br>150-310<br>C.             | N/A | Tank Requirements   | The amended language clarifies the secondary containment requirements.  |
| 4 VAC<br>25-150-<br>340 B 1 b<br>(2) | N/A | The section cites a repealed DEQ regulation   | The amended language provides the correct citation.   |
| 4VAC25-<br>150-340<br>B.1 b (2).     | N/A | The current regulation does not specify when water quality analysis must take place.  | The new language specifies the analysis shall be taken within one year proceeding the drilling application. This addition is necessary to help protect water quality.   |
| 4VAC25-<br>150-360                   | N/A | Drilling report requirements  | The amended language allows permittees to submit required reports electronically and also allows them 90 days to submit said reports.   |
| 4VAC25-<br>150-380                   | N/A | Current title of Section is<br>"Accidents"  | Change "Accidents" in title to "Incidents"; clarification   |
| 4VAC25-<br>150-380<br>A.             | N/A | Incident report requirements.   | The amended language adds unplanned off-<br>site disturbances and serious personal<br>injuries to the list of incidents that require<br>reporting to DGO. The permittee will also<br>have the option of submitting the incident<br>report electronically. Language is also<br>added requiring the permittee to indicate<br>other agencies notified in the report. |
| 4VAC25-<br>150-390                   | N/A | Shut-in well reporting requirements.  | The amended language requires annual reports to DGO when a well is shut-in or otherwise nonproducing for 12 consecutive months. If the well is nonproducing for two years, the permittee is required to submit a  |

|          |      |                             | plan for future production to the director.     |
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| 4VAC25-  | N/A  | On-site disposal of fluids  | The amended language sets out the specific      |
| 150-420  |      |                             | requirements for fluid composition to           |
| D.1.     |      |                             | maintain groundwater quality.                   |
| 4VAC25-  | N/A  | Off-site disposal of fluids | The amended language requires permittees        |
| 150-420  |      | and anoposal strained       | to file an annual report with DGO regarding     |
| E        |      |                             | the movement of fluids off of a permitted site  |
| _        |      |                             | to their final disposition. These reports shall |
|          |      |                             | be retained until the site is reclaimed and the |
|          |      |                             |   |
| 4VAC25-  | N/A  | Identifying abandoned walls | accompanying bond is released.                  |
|          | IN/A | Identifying abandoned wells | The amended language allows permittees to       |
| 150-460  |      |                             | utilize GPS technology when applying for a      |
| B.       |      |                             | variance to use alternate permanent markers     |
|          |      |                             | for abandoned wells and coreholes.              |
| 4VAC25-  | N/A  | Current title of section is | "Conventional Gas & Oil Wells & Class II        |
| 150-490  |      | "Applicability"             | Injection Wells" is added to the section title  |
|          |      |                             | for precision.                                  |
| 4VAC25-  | N/A  | Standards of general        | The amended language strikes the                |
| 150-490  |      | applicability.              | unnecessary language "and become part of".      |
| B.       |      | ''                          |   |
| 4VAC25-  | N/A  | Current title of section is | "Conventional Well or Class II Injection Well"  |
| 150-500  |      | "Application For A Permit"  | is added to the section title for precision.    |
| 4VAC25-  | N/A  | Current section title is    | "Conventional Well or Class II Injection Well"  |
| 150-510  |      | "Plats"                     | is added to the section title for precision.    |
| 4 VAC    | N/A  | Plat requirements           | The amended language clarifies that             |
| 25-150-  | 14// | That requirements           | permitted surface mines or mine openings        |
| 510 A. 8 |      |                             | must be shown on the plat.                      |
| 4VAC25-  | N/A  | Current section title is    | "Conventional Well or Class II Injection Well"  |
| 150-520  | IN/A | "Setback Restrictions"      | is added to the section title for precision     |
| 4VAC25-  | N/A  |                             | After "casing up to the void", add "every       |
|          | IN/A | Requirements for casing     |   |
| 150-530  |      | through voids.              | reasonable attempt shall be made to fill the    |
| E.1.     |      |                             | annular space from the top of the void to the   |
|          |      |                             | surface"; strike "and to the surface from the   |
|          |      |                             | top of the void"; clarification                 |
| 4VAC25-  | N/A  | Current title of section is | "coalbed methane wells" is added to the         |
| 150-550  |      | "Applicability"             | section title for precision                     |
|          |      |                             |   |
| 4VAC25-  | N/A  | Current title of section is | "coalbed methane well operations" is added      |
| 150-560  |      | "Application for a permit"  | to the section title for precision              |
| 4VAC25-  | N/A  | Current title of section is | "coalbed methane wells" is added to the         |
| 150-590  |      | "Plats"                     | section title for precision                     |
| 4VAC25-  | N/A  | Plat requirements           | The amended language clarifies that             |
| 150-590  |      | · ·                         | permitted surface mines or mine openings        |
| A.8.     |      |                             | must be shown on the plat.                      |
| 4VAC25-  | N/A  | Current title of section is | "coalbed methane wells" is added to the         |
| 150-600  | 14// | "Setback restrictions"      | section title for precision                     |
| 4VAC25-  | N/A  | Water protection string     | The amended language clarifies the              |
| 150-610  | 1477 | requirements.               | measurement necessary to determine the          |
| A.1.     |      | requirements.               | proper length of the water protection string.   |
| 4VAC25-  | N/A  | Poquiromente for essing     |   |
|          | IN/A | Requirements for casing     | After "casing up to the void", add "every       |
| 150-610  |      | through voids.              | reasonable attempt shall be made to fill the    |
| E.1.     |      |                             | annular space from the top of the void to the   |
|          |      |                             | surface"; strike "and to the surface from the   |
|          | 1    |                             | top of the void"; clarification                 |
| 4VAC25-  | N/A  | Wellhead equipment and      | The amended language specifies that a           |

|                               | 1          |   |  |
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| 150-620                       |            | facilities installed on any gob well or on any coalbed methane gas well subject to the requirements of §§45.1-161.121 and 45.1-161.292 of the Code of Virginia addressing mining near or through a well shall include, but are not limited to, flame arrestors, back-pressure systems, pressure-relief systems, vent systems and fire-fighting equipment. The director may require additional safety equipment to be installed on a case-by-case basis. | safety precaution plan be submitted to the director for approval.  |
| 4VAC25-<br>150-630            | N/A        | Current section title is "Report of produced waters"  | "Coalbed methane wells" is added to the section title for precision.   |
| 4VAC25-<br>150-630            | N/A        | Requirements for report of produced waters.   | The amended language requires permittees to file an annual report with DGO regarding the total produced waters withdrawn from coalbed methane wells. These reports shall be retained until the well is abandoned and reclaimed.  |
| 4VAC25-<br>150-650            | N/A        | Section title is "Abandonment through conversion to a vertical ventilation hole".   | The amended language changes the section title to "Conversion of a coalbed methane well to a vertical ventilation hole."   |
| 4 VAC<br>25-150-<br>650       | N/A        | Requirements for conversion of coalbed methane well.  | The amended language requires permittees to obtain approval from the Chief of the Division of Mines and submit a written request to DGO for a permit release. This is to ensure worker safety. The Chief and the DGO Director shall consult before the permit release is approved. |
| 4VAC25-<br>150-660            | N/A        | Current section title is "Applicability"  | "Ground Disturbing Geophysical Activity"; is added to the section title for precision.   |
| 4VAC25-<br>150-670            | N/A        | Current section title is "Application for a permit"   | "Geophysical Activity or Core Holes" is added to the section title for precision.  |
| 4VAC25-<br>150-680            | N/A        | Current section title is "Plats"  | "Core Holes" is added to the section title for precision.  |
| 4VAC25-<br>150-680<br>A.5.    | N/A        | Plat requirements   | The amended language clarifies that permitted surface mines or mine openings must be shown on the plat.  |
| 4VAC25-<br>150-690<br>4VAC25- | N/A<br>N/A | Current section title is "Operation Plans"  Current section title is "Set   | "Core Holes" is added to the section title for precision.  "Core Holes" is added to the section title for  |
| 150-700                       |            | Back Restrictions"  | precision.   |
| 4VAC25-<br>150-711            | N/A        | Current section title is "Voids and lost circular zones"  | "Circular" is changed to the more precise "circulation".   |
| 4VAC25-                       | N/A        | 1. When a corehole is   | After "casing up to the void", add "every  |

| 450.744 |     | della differenciale a contide de a | and the second of the second of the fill the  |
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| 150-711 |     | drilled through a void, the        | reasonable attempt shall be made to fill the  |
| A.1.    |     | hole shall be drilled at least     | annular space from the top of the void to the |
|         |     | 30 feet below the void. The        | surface"; strike "and to the surface from the |
|         |     | annular space shall be             | top of the void"; <i>clarification</i>        |
|         |     | cemented from the base of          |   |
|         |     | the casing up to the void          |   |
|         |     | and to the surface from the        |   |
|         |     | top of the void; or it shall be    |   |
|         |     | cemented at least 50 feet          |   |
|         |     | into the next higher string or     |   |
|         |     | strings of casing that are         |   |
|         |     | cemented to the surface            |   |
|         |     | and be verified by a cement        |   |
|         |     | top log.                           |   |
| 4VAC25- | N/A | Current section title is           | "Gathering Pipelines" is added to the section |
| 150-720 |     | "Applicability"                    | title for precision.                          |
| 4VAC25- | N/A | Current title of section is        | "Gathering Pipelines" is added to the section |
| 150-730 |     | "General Requirements"             | title for precision.                          |
| 4 VAC   | N/A | Requirements for issuance          | The amended language prohibits gathering      |
| 25-150- |     | of a permit for a gathering        | pipeline from being installed within 100 feet |
| 730B    |     | pipeline.                          | of any inhabited building or railway. This    |
|         |     |                                    | change enhances safety.                       |
| 4VAC25- | N/A | Current section title is           | "Gathering Pipelines" is added to the section |
| 150-740 |     | "Operations plans"                 | title for precision.                          |
| 4VAC25- | N/A | Current section title is           | "Gathering Pipelines" is added to the section |
| 150-750 |     | "Inspections"                      | title for precision.                          |